

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 3356-08  
Bill No.: SCS for SB 643  
Subject: St. Louis; Law Enforcement Agencies and Officers; Retirement Systems and Benefits - General  
Type: Original  
Date: April 15, 2010

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Bill Summary: This proposal allows the City of St. Louis to establish a municipal police force.

**FISCAL SUMMARY**

<b>ESTIMATED NET EFFECT ON GENERAL REVENUE FUND</b>			
FUND AFFECTED	FY 2011	FY 2012	FY 2013
<b>Total Estimated Net Effect on General Revenue Fund</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

<b>ESTIMATED NET EFFECT ON OTHER STATE FUNDS</b>			
FUND AFFECTED	FY 2011	FY 2012	FY 2013
Legal Expense Fund	Unknown	Unknown	Unknown
<b>Total Estimated Net Effect on <u>Other</u> State Funds</b>	<b>Unknown</b>	<b>Unknown</b>	<b>Unknown</b>

Numbers within parentheses: ( ) indicate costs or losses.  
This fiscal note contains 7 pages.

<b>ESTIMATED NET EFFECT ON FEDERAL FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2011</b>	<b>FY 2012</b>	<b>FY 2013</b>
<b>Total Estimated Net Effect on <u>All</u> Federal Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

<b>ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)</b>			
<b>FUND AFFECTED</b>	<b>FY 2011</b>	<b>FY 2012</b>	<b>FY 2013</b>
<b>Total Estimated Net Effect on FTE</b>	<b>0</b>	<b>0</b>	<b>0</b>

☐ Estimated Total Net Effect on All funds expected to exceed \$100,000 savings or (cost).

☐ Estimated Net Effect on General Revenue Fund expected to exceed \$100,000 (cost).

<b>ESTIMATED NET EFFECT ON LOCAL FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2011</b>	<b>FY 2012</b>	<b>FY 2013</b>
<b>Local Government</b>	<b>Unknown</b>	<b>Unknown</b>	<b>Unknown</b>

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## **FISCAL ANALYSIS**

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### **ASSUMPTION**

In response to a prior version of this bill (3356-02), officials from the **Department of Public Safety - Director's Office** assumed there would be no fiscal impact to their agency.

Officials from the **Office of the Secretary of State (SOS)** state many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$2,500. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with the core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

Officials from the **Police Retirement System of St. Louis** assume there would be no fiscal impact to their agency.

In response to a prior version of this bill (3356-03), officials from the **City of St. Louis** stated that these amendments will allow the City to combine a variety of administrative functions now carried out independently by the Police Department with functions of the same type also carried out by the City. These functions include emergency dispatch, accounting and budgeting, information technology, printing, and facilities management, among others. In addition, it will be possible to eliminate administrative functions now carried out by the Police Department that will no longer be necessary, these include expenses related to the Board of Police Commissioners. Further, the City could save future costs of providing lifelong health insurance benefits for present and former police commissioners, since we are not privy to the number of former police commissioners for whom this benefit is now provided, it is not possible to estimate these savings.

ASSUMPTION(continued)

The following is an itemized list of estimates of potential savings the City of St. Louis would incur with local control of the St. Louis Police Department:

- Emergency Dispatch - Savings to be determined
- Board of Police Commissioners - \$255,029
- Human Resources - \$767,305
- Information Technology - \$1,327,067
- Legal Services - \$205,333
- Internal Audit - \$103,874
- Budget Division - \$559,043
- Microfilm - \$103,850
- Supply Division - \$191,928
- Multigraph - \$302,139
- City Emergency Management Agency - \$294,862
- Facilities Management - \$210,453
- Equipment Services - \$192,182
- Municipal Garage - \$167,831
- Public Information - \$229,116

Officials estimate that the City will save approximately \$4.4 million from the elimination of duplicative and unnecessary administrative functions that local control will make possible. This estimated savings is approximately 1% of the City's current \$454 million general revenue budget. The City can use administrative savings realized to improve public safety and other direct services for our citizens. Note that this estimated amount is based on a number of assumptions that may or may not prove to be correct: actual savings may be less or may be more than our estimate as we work with Police department staff to combine functions and achieve other efficiencies while enhancing public safety-related police services. The City's ability to estimate potential savings is hampered at present by a lack of detailed cost and function data from the Department.

In addition, officials believe additional savings are possible: the Police Department has purchased an accounting/payroll system at what officials understand was a cost of several million dollars that could address a major unmet City technology need, if the city can take advantage of this system, it will avoid the cost of independently purchasing a similar system, allowing the City to reduce personnel costs through attrition. Further, the officials believe that judicious and enhanced use of technology can also eliminate a significant portion of the personnel costs associated with reporting and other City and Police administrative functions.

ASSUMPTION(continued)

Officials also stated that with the exception of the elimination of the one (1) commissioned officer who works for the Board of Police Commissioners, officials have not suggested that any savings can be achieved by eliminating uniformed officers. All existing uniformed officers need to be retained for the safety of our residents, workers, businesses and visitors. Those uniformed officers now engaged in functions that duplicate City administrative functions can be redeployed in activities that directly contribute to public safety. In that regard, the administrative efficiencies made possible by the proposed amendments can help improve public safety in the City because more police officers can be available to provide direct public safety services. This, in turn, will provide additional positive City fiscal impact, although it is also not possible to calculate the monetary value of this impact: more police officers “on the street” will improve both the perception and reality of safety in the City and attract more residents, workers, businesses and visitors that enhance the City’s revenue base. Using the saving achieved from eliminating duplicative administrative functions to improve public safety and other services for our residents and businesses will have a similar positive fiscal impact, as will the fact that the City’s police department will be an integral part of its government, like other police departments across the United States.

**Oversight** assumes there would be some cost savings to the City of St. Louis by the elimination of duplicate functions that are carried out independently by the Police Department and the City. The City of St. Louis acknowledges in their response that actual savings may be less or may be more than the estimate states. Therefore, Oversight will reflect a positive unknown fiscal impact to the State Legal Expense Fund and to local government.

<u>FISCAL IMPACT - State Government</u>	FY 2011 (10 Mo.)	FY 2012	FY 2013
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**STATE LEGAL EXPENSE FUND**

<u>Savings</u> - Legal Expense Fund The City of St. Louis would be responsible for all legal judgments	Unknown	Unknown	Unknown
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**ESTIMATED NET EFFECT ON THE  
STATE LEGAL EXPENSE FUND**

<u>Unknown</u>	<u>Unknown</u>	<u>Unknown</u>
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ASSUMPTION(continued)

<u>FISCAL IMPACT - Local Government</u>	FY 2011 (10 Mo.)	FY 2012	FY 2013
<b>LOCAL GOVERNMENTS - CITY OF ST. LOUIS</b>			
<u>Savings</u> - City of St. Louis Eliminating duplicative functions that are carried out by both the City and the Police Department	<u>Unknown</u>	<u>Unknown</u>	<u>Unknown</u>
<b>ESTIMATED NET EFFECT ON LOCAL GOVERNMENTS - CITY OF ST. LOUIS</b>	<u><b>Unknown</b></u>	<u><b>Unknown</b></u>	<u><b>Unknown</b></u>

FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

As of August 28, 2010, the City of St. Louis may establish a municipal police force. The police force shall provide for the employment of all current officers and employees at their current salaries. Such persons shall also be entitled to all accrued benefits, including vacation time, sick leave, health insurance, life insurance, and pensions. All former employees shall maintain their accrued benefits.

The city shall recognize the designated exclusive bargaining representative of the uniformed members of the municipal police force to the rank of sergeant and shall, to the extent permitted by federal and state law, engage in negotiations with said representative over terms, conditions and benefits of employment in a good faith effort to enter into a binding contract covering such terms, conditions and benefits.

The city shall recognize any residency regulations for officers adopted by the current board of police commissioners. The current state statutes concerning the St. Louis police department shall expire upon the effective date of this act.

FISCAL DESCRIPTION(continued)

Any current police pension system created under Chapter 86 for the benefit of the St. Louis police department shall continued to be governed by Chapter 86 and shall apply to the police force established under this act.

This act modifies the definition of "earnable income" and "police officer" for purposes of the St. Louis police retirement system to remove references to Section 84.160 which will expire upon passage of this act. "Earnable compensation" shall include any compensation for academic work and shift differential that may be provided by any official or board that manages the police force. It also removes the president of the board of police commissioners from the retirement system board.

Any current police pension system for members of the St. Louis police department shall continued to be governed by state statute.

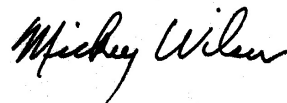
This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Office of the Secretary of State  
Department of Public Safety - Director's Office  
City of St. Louis  
The Police Retirement System of St. Louis

NOT RESPONDING

**St. Louis Metropolitan Police Department**



Mickey Wilson, CPA  
Director  
April 15, 2010